

AMENDMENT NO. \_\_\_\_\_ Calendar No. \_\_\_\_\_

Purpose: To ensure the appropriate disclosure of incidents related to government data.

**IN THE SENATE OF THE UNITED STATES—112th Cong., 2d Sess.**

**S. 3414**

To enhance the security and resiliency of the cyber and communications infrastructure of the United States.

Referred to the Committee on \_\_\_\_\_ and ordered to be printed

Ordered to lie on the table and to be printed

AMENDMENT intended to be proposed by Mr. WYDEN

Viz:

- 1 Beginning on page 46, strike line 6 and all that fol-
- 2 lows through page 57, line 3, and insert the following:
- 3 “(4) provide a mechanism to improve and con-
- 4 tinuously monitor the security of agency information
- 5 security programs and systems, subject to the pro-
- 6 tection of the privacy of individual or customer-spe-
- 7 cific data, through a focus on continuous monitoring
- 8 of agency information systems and streamlined re-
- 9 porting requirements rather than overly prescriptive
- 10 manual reporting.

1 **“SEC. 3552. DEFINITIONS.**

2 “(a) IN GENERAL.—Except as provided under sub-  
3 section (b), the definitions under section 3502 (including  
4 the definitions of the terms ‘agency’ and ‘information sys-  
5 tem’) shall apply to this subchapter.

6 “(b) OTHER TERMS.—In this subchapter:

7 “(1) ADEQUATE SECURITY.—The term ‘ade-  
8 quate security’ means security commensurate with  
9 the risk and impact resulting from the unauthorized  
10 access to or loss, misuse, destruction, or modifica-  
11 tion of information.

12 “(2) CONTINUOUS MONITORING.—The term  
13 ‘continuous monitoring’ means the ongoing real time  
14 or near real time process used to determine if the  
15 complete set of planned, required, and deployed se-  
16 curity controls within an agency information system  
17 continue to be effective over time in light of rapidly  
18 changing information technology and threat develop-  
19 ment. To the maximum extent possible, subject to  
20 the protection of the privacy of individual or cus-  
21 tomer-specific data, this also requires automation of  
22 that process to enable cost effective, efficient, and  
23 consistent monitoring and provide a more dynamic  
24 view of the security state of those deployed controls.

25 “(3) COUNTERMEASURE.—The term ‘counter-  
26 measure’ means automated or manual actions with

1 defensive intent to modify or block data packets as-  
2 sociated with electronic or wire communications,  
3 Internet traffic, program code, or other system traf-  
4 fic transiting to or from or stored on an information  
5 system for the purpose of protecting the information  
6 system from cybersecurity threats, conducted on an  
7 information system owned or operated by or on be-  
8 half of the party to be protected or operated by a  
9 private entity acting as a provider of electronic com-  
10 munication services, remote computing services, or  
11 cybersecurity services to the party to be protected.

12 “(4) INCIDENT.—The term ‘incident’ means an  
13 occurrence that—

14 “(A) actually or imminently jeopardizes,  
15 without lawful authority, the integrity, con-  
16 fidentiality, or availability of agency informa-  
17 tion or an agency information system; or

18 “(B) constitutes a violation or imminent  
19 threat of violation of law, security policies, secu-  
20 rity procedures, or acceptable use policies.

21 “(5) INFORMATION SECURITY.—The term ‘in-  
22 formation security’ means protecting agency infor-  
23 mation and information systems from unauthorized  
24 access, use, disclosure, disruption, modification, or  
25 destruction in order to provide—

1           “(A) integrity, which means guarding  
2           against improper information modification or  
3           destruction, and includes ensuring nonrepudi-  
4           ation and authenticity;

5           “(B) confidentiality, which means pre-  
6           serving authorized restrictions on access and  
7           disclosure, including means for protecting per-  
8           sonal privacy and proprietary information; and

9           “(C) availability, which means ensuring  
10          timely and reliable access to and use of infor-  
11          mation.

12          “(6) INFORMATION TECHNOLOGY.—The term  
13          ‘information technology’ has the meaning given that  
14          term in section 11101 of title 40.

15          “(7) NATIONAL SECURITY SYSTEM.—

16                 “(A) IN GENERAL.—The term ‘national se-  
17                 curity system’ means any information system  
18                 (including any telecommunications system) used  
19                 or operated by an agency or by a contractor of  
20                 an agency, or other organization on behalf of an  
21                 agency—

22                         “(i) the function, operation, or use of  
23                         which—

24                                 “(I) involves intelligence activi-  
25                                 ties;

1                   “(II) involves cryptologic activi-  
2                   ties related to national security;

3                   “(III) involves command and  
4                   control of military forces;

5                   “(IV) involves equipment that is  
6                   an integral part of a weapon or weap-  
7                   ons system; or

8                   “(V) subject to subparagraph  
9                   (B), is critical to the direct fulfillment  
10                  of military or intelligence missions; or

11                  “(ii) that is protected at all times by  
12                  procedures established for information that  
13                  have been specifically authorized under cri-  
14                  teria established by an Executive order or  
15                  an Act of Congress to be kept classified in  
16                  the interest of national defense or foreign  
17                  policy.

18                  “(B)           EXCLUSION.—Subparagraph  
19                  (A)(i)(V) does not include a system that is to  
20                  be used for routine administrative and business  
21                  applications (including payroll, finance, logis-  
22                  tics, and personnel management applications).

23                  “(8) SECRETARY.—The term ‘Secretary’ means  
24                  the Secretary of Homeland Security.

1 **“SEC. 3553. FEDERAL INFORMATION SECURITY AUTHORITY**  
2 **AND COORDINATION.**

3 “(a) IN GENERAL.—Except as provided in sub-  
4 sections (f) and (g), the Secretary shall oversee agency in-  
5 formation security policies and practices, including the de-  
6 velopment and oversight of information security policies  
7 and directives and compliance with this subchapter.

8 “(b) DUTIES.—The Secretary shall—

9 “(1) develop, issue, and oversee the implemen-  
10 tation of information security policies and directives,  
11 which shall be compulsory and binding on agencies  
12 to the extent determined appropriate by the Sec-  
13 retary, including—

14 “(A) policies and directives consistent with  
15 the standards promulgated under section 11331  
16 of title 40 to identify and provide information  
17 security protections that are commensurate  
18 with the risk and impact resulting from the un-  
19 authorized access, use, disclosure, disruption,  
20 modification, or destruction of—

21 “(i) information collected, created,  
22 processed, stored, disseminated, or other-  
23 wise used or maintained by or on behalf of  
24 an agency; or

25 “(ii) information systems used or op-  
26 erated by an agency or by a contractor of

1 an agency or other organization, such as a  
2 State government entity, on behalf of an  
3 agency;

4 “(B) minimum operational requirements  
5 for network operations centers and security op-  
6 erations centers of agencies to facilitate the  
7 protection of and provide common situational  
8 awareness for all agency information and infor-  
9 mation systems;

10 “(C) reporting requirements, consistent  
11 with relevant law, regarding information secu-  
12 rity incidents;

13 “(D) requirements for agencywide informa-  
14 tion security programs, including continuous  
15 monitoring of agency information systems;

16 “(E) performance requirements and  
17 metrics for the security of agency information  
18 systems;

19 “(F) training requirements to ensure that  
20 agencies are able to fully and timely comply  
21 with directions issued by the Secretary under  
22 this subchapter;

23 “(G) training requirements regarding pri-  
24 vacy, civil rights, civil liberties, and information

1 oversight for agency information security em-  
2 ployees;

3 “(H) requirements for the annual reports  
4 to the Secretary under section 3554(c); and

5 “(I) any other information security re-  
6 quirements as determined by the Secretary;

7 “(2) review agency information security pro-  
8 grams required to be developed under section  
9 3554(b);

10 “(3) develop and conduct targeted risk assess-  
11 ments and operational evaluations for agency infor-  
12 mation and information systems in consultation with  
13 the heads of other agencies or governmental and pri-  
14 vate entities that own and operate such systems,  
15 that may include threat, vulnerability, and impact  
16 assessments and penetration testing;

17 “(4) operate consolidated intrusion detection,  
18 prevention, or other protective capabilities and use  
19 associated countermeasures for the purpose of pro-  
20 tecting agency information and information systems  
21 from information security threats;

22 “(5) in conjunction with other agencies and the  
23 private sector, assess and foster the development of  
24 information security technologies and capabilities for  
25 use across multiple agencies;



1           “(6) designate an entity to receive reports and  
2 information about information security incidents,  
3 threats, and vulnerabilities affecting agency informa-  
4 tion systems;

5           “(7) provide incident detection, analysis, miti-  
6 gation, and response information and remote or on-  
7 site technical assistance to the heads of agencies;

8           “(8) coordinate with appropriate agencies and  
9 officials to ensure, to the maximum extent feasible,  
10 that policies and directives issued under paragraph  
11 (1) are complementary with—

12                   “(A) standards and guidelines developed  
13 for national security systems; and

14                   “(B) policies and directives issues by the  
15 Secretary of Defense, Director of the Central  
16 Intelligence Agency, and Director of National  
17 Intelligence under subsection (g)(1);

18           “(9) not later than March 1 of each year, sub-  
19 mit to Congress a report on agency compliance with  
20 the requirements of this subchapter, which shall in-  
21 clude—

22                   “(A) a summary of the incidents described  
23 by the reports required in section 3554(c);

24                   “(B) a summary of the results of assess-  
25 ments required by section 3555;

1           “(C) a summary of the results of evalua-  
2           tions required by section 3556;

3           “(D) significant deficiencies in agency in-  
4           formation security practices as identified in the  
5           reports, assessments, and evaluations referred  
6           to in subparagraphs (A), (B), and (C), or other-  
7           wise; and

8           “(E) planned remedial action to address  
9           any deficiencies identified under subparagraph  
10          (D); and

11          “(10) with respect to continuous monitoring re-  
12          porting, allow operators of agency information sys-  
13          tems to use processes that will protect the privacy  
14          of individual or non-government customer specific  
15          data.

16          “(c) ISSUING POLICIES AND DIRECTIVES.—When  
17          issuing policies and directives under subsection (b), the  
18          Secretary shall consider any applicable standards or guide-  
19          lines developed by the National Institute of Standards and  
20          Technology and issued by the Secretary of Commerce  
21          under section 11331 of title 40. The Secretary shall con-  
22          sult with the Director of the National Institute of Stand-  
23          ards and Technology when such policies and directives im-  
24          plement standards or guidelines developed by National In-  
25          stitute of Standards and Technology. To the maximum ex-

1 tent feasible, such standards and guidelines shall be com-  
2 plementary with standards and guidelines developed for  
3 national security systems.

4 “(d) COMMUNICATIONS AND SYSTEM TRAFFIC.—

5 “(1) IN GENERAL.—Notwithstanding any other  
6 provision of law, in carrying out the responsibilities  
7 under paragraphs (3) and (4) of subsection (b), if  
8 the Secretary makes a certification described in  
9 paragraph (2), the Secretary may acquire, intercept,  
10 retain, use, and disclose communications and other  
11 system traffic that are transiting to or from or  
12 stored on agency information systems and deploy  
13 countermeasures with regard to the communications  
14 and system traffic, unless the head of an agency de-  
15 termines within a reasonable time, and reports to  
16 the President, that such acquisition, interception, re-  
17 tention, use, or disclosure is contrary to the public  
18 interest and would seriously undermine important  
19 agency goals, activities, or programs.

20 “(2) CERTIFICATION.—A certification described  
21 in this paragraph is a certification by the Secretary  
22 that—

23 “(A) the acquisitions, interceptions, and  
24 countermeasures are reasonably necessary for

1 the purpose of protecting agency information  
2 systems from information security threats;

3 “(B) the content of communications will be  
4 collected and retained only when the commu-  
5 nication is associated with a known or reason-  
6 ably suspected information security threat, and  
7 communications and system traffic will not be  
8 subject to the operation of a countermeasure  
9 unless associated with the threats;

10 “(C) information obtained under activities  
11 authorized under this subsection will only be re-  
12 tained, used, or disclosed to protect agency in-  
13 formation systems from information security  
14 threats, mitigate against such threats, or, with  
15 the approval of the Attorney General, for law  
16 enforcement purposes when—

17 “(i) the information is evidence of a  
18 cybersecurity crime that has been, is being,  
19 or is about to be committed; and