119TH CONGRESS 1ST SESSION



To authorize the Secretary of the Interior to carry out watershed pilots, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

Mr. WYDEN introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

# A BILL

To authorize the Secretary of the Interior to carry out watershed pilots, and for other purposes.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

## **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Watershed Results5 Act".

## 6 SEC. 2. DEFINITIONS.

7 In this Act:

8 (1) ADVANCE WATERSHED ANALYTICS.—The
9 term "advance watershed analytics" means the tech10 nical analysis that—

1	(A) is conducted before providing funding
2	for a watershed outcomes project;
3	(B) identifies and quantifies the outcomes
4	and costs of all potential qualifying activities
5	across the watershed outcomes project; and
6	(C) assesses how different groups of quali-
7	fying activities in the watershed outcomes
8	project could efficiently maximize outcomes for
9	the least cost.
10	(2) Appropriate committees of con-
11	GRESS.—The term "appropriate committees of Con-
12	gress'' means—
13	(A) the Committee on Energy and Natural
14	Resources of the Senate; and
15	(B) the Committee on Natural Resources
16	of the House of Representatives.
17	(3) ELIGIBLE ENTITY.—The term "eligible enti-
18	ty" includes—
19	(A) a State, Indian Tribe, Tribal organiza-
20	tion, irrigation district, or water district;
21	(B) a State, regional, or local authority,
22	the members of which include 1 or more organi-
23	zations with water or power delivery authority;
24	(C) any other organization with water or
25	power delivery authority; and

1	(D) any nongovernmental entity.
2	(4) Pay-for-performance contract.—The
3	term "pay-for-performance contract" means a con-
4	tract to purchase verified outcomes produced by im-
5	plemented qualifying activities in a watershed out-
6	comes project at a negotiated price.
7	(5) QUALIFYING ACTIVITY.—The term "quali-
8	fying activity" means a conservation project carried
9	out in a watershed identified through advance water-
10	shed analytics as having a high likelihood of cost-ef-
11	fectively achieving 1 or more outcomes if implement
12	consistent with applicable performance standards
13	made available under section $3(e)(4)$ .
14	(6) Reclamation state.—The term "Rec-
15	lamation State" means—
16	(A) a State or territory described in the
17	first section of the Act of June 17, $1902$ (32)
18	Stat. 388, chapter 1093; 43 U.S.C. 391);
19	(B) the State of Hawaii;
20	(C) the State of Alaska; and
21	(D) the Commonwealth of Puerto Rico.
22	(7) Secretary.—The term "Secretary" means
23	the Secretary of the Interior, acting through the
24	Commissioner of Reclamation.

(8) WATERSHED OUTCOMES PROJECT.—The
 term "watershed outcomes project" means the over all watershed project managed by the watershed
 partner.

5 (9) WATERSHED PARTNER.—The term "water6 shed partner" means an eligible entity selected by
7 the Secretary under section 3(a)(2) to carry out a
8 watershed outcomes project.

#### 9 SEC. 3. WATERSHED OUTCOMES PROJECTS.

10 (a) PROPOSALS; SELECTION.—The Secretary shall— 11 (1) not later than 1 year after the date of en-12 actment of this Act, solicit the submission from eligi-13 ble entities of proposals to develop and implement a 14 strategy that develops and uses advance watershed 15 analytics to cost-effectively carry out watershed out-16 comes projects to achieve meaningful watershed-17 scale outcomes in a Reclamation State; and

(2) from among the proposals submitted under
paragraph (1), select a watershed partner for each
watershed to complete advance watershed analytics,
carry out watershed outcomes projects in a Reclamation State, manage watershed partnership duties
during the term of the partnership agreement, and
support pay-for-performance contracts.

1	(b) Guidelines and Criteria for Proposals.—
2	The Secretary—
3	(1) shall develop criteria and guidelines for the
4	submission and selection of proposals under sub-
5	section (a); and
6	(2) for purposes of developing the criteria and
7	guidelines under paragraph (1), may consider—
8	(A) the scope of the proposed watershed
9	outcomes project, including the selected sub-
10	region or basin-level watershed for consider-
11	ation;
12	(B) the purpose and goals of the proposed
13	watershed outcomes project;
14	(C) any stakeholder outreach conducted
15	with respect to the proposed watershed out-
16	comes project;
17	(D) evidence of widespread support within
18	the local community for, the proposed water-
19	shed outcomes project;
20	(E) the capability of the watershed partner
21	to perform the required duties in accordance
22	with subsection (d);
23	(F) how the watershed partner will procure
24	and use advance watershed analytics to identify
25	and quantify the outcomes and costs of all po-

1	tential qualifying activities for the proposed wa-
2	tershed outcomes project;
3	(G) estimated costs of completing advance
4	watershed analytics and operating the proposed
5	watershed outcomes project;
6	(H) the anticipated qualifying activity
7	types that are relevant for the selected water-
8	shed identified under subparagraph (A); and
9	(I) plans for monitoring, evaluating, and
10	reporting on progress made toward achieving
11	the outcomes of the proposed watershed out-
12	comes project.
13	(c) Partnership Agreements.—
14	(1) IN GENERAL.—The Secretary may enter
15	into a partnership agreement with a watershed part-
16	ner selected under subsection $(a)(2)$ to design and
17	implement a watershed outcomes project that uses
18	advance watershed analytics to achieve meaningful
19	watershed-scale outcomes in accordance with this
20	section.
21	(2) TERM.—
22	(A) IN GENERAL.—A partnership agree-
23	ment entered into under paragraph $(1)$ shall be
24	for a term—
25	(i) of not more 5 years; or

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1	(ii) if the Secretary determines that a
2	longer term is necessary to meet the objec-
3	tives of the watershed outcomes project, a
4	longer term established by the Secretary.
5	(B) RENEWAL.—A partnership agreement
6	entered into under paragraph (1) may be re-
7	newed for a term of not more than 5 years.
8	(C) EXTENSION.—A partnership agree-
9	ment entered into under paragraph (1) or re-
10	newed under subparagraph (B) may be ex-
11	tended 1 time for a term of not more than $2$
12	years, as determined by the Secretary.
13	(3) Technical and financial assistance.—
14	Through a partnership agreement entered into under
15	paragraph (1), the Secretary shall provide to a wa-
16	tershed partner—
17	(A) technical or financial assistance to de-
18	sign and implement a watershed outcomes
19	project; and
20	(B) grants, cooperative agreements, or
21	other financial assistance to support—
22	(i) the activities under subparagraph
23	(A); and
24	(ii) performance payments to quali-
25	fying activities under subsection $(g)(4)$ .

(4) PROJECT DEVELOPMENT COSTS.—The Sec retary may annually award to a watershed partner
 an amount equal to not more than 50 percent of es timated costs of the watershed outcomes project to
 carry out the duties described in subsection (d).

6 (d) DUTIES OF WATERSHED PARTNERS.—Under a
7 partnership agreement entered into under subsection
8 (c)(1), the Secretary shall establish duties to be carried
9 out by the watershed partner, including considering estab10 lishing the following duties:

(1) Preparing a funding and implementation
strategy that uses advance watershed analytics to
cost-effectively carry out a watershed outcomes
project by selecting a sufficient number of qualifying
activities to achieve meaningful watershed-scale outcomes by—

17 (A) completing advance watershed ana18 lytics to identify and quantify the outcomes and
19 costs of all potential qualifying activities for the
20 watershed outcomes project;

(B) establishing baseline metrics to support the development of setting outcome prices
and performance standards for the watershed
outcomes project;

1	(C) developing performance standards for
2	the watershed outcomes project;
3	(D) leveraging financial assistance pro-
4	vided by the Secretary to secure additional
5	funds for the watershed outcomes project;
6	(E) designing, recruiting, and verifying
7	qualifying activities for the watershed outcomes
8	project; and
9	(F) providing outcome and financial ac-
10	counting services relating to qualifying activities
11	carried out to achieve outcomes.
12	(2) Using the strategy prepared under para-
13	graph (1) to prioritize qualifying activity outreach
14	efforts.
15	(3) Working with local stakeholders to recruit
16	and design an implementation-ready queue of pri-
17	ority qualifying activities.
18	(4) Ensuring that any proposed priority quali-
19	fying activities have the support of affected local
20	stakeholders.
21	(5) Setting activity outcome prices and devel-
22	oping performance standards for qualifying activi-
23	ties.
24	(6) Developing a plan to carry out qualifying
25	activities having a high likelihood of cost-effectively

1 achieving 1 or more outcomes described in sub-2 section (f) if implemented consistent with the appli-3 cable performance standards made available by the 4 Secretary under subsection (e)(4). 5 (7) Selecting, developing pay-for-performance 6 contracts for, funding, and carrying out qualifying 7 activities, in accordance with the plan developed 8 under paragraph (6), to achieve meaningful water-9 shed-scale outcomes. 10 (8)(A) Quantifying the outcomes for qualifying 11 activities. 12 (B) Verifying that qualifying activities have 13 been implemented consistent with applicable per-14 formance standards. 15 (C) Providing applicable documentation to the 16 Secretary with respect to the information quantified 17 and verified under subparagraphs (A) and (B). 18 (9) Monitoring qualifying activities at appro-19 priate levels to confirm ongoing performance. 20 (10) Other duties necessary to carry out a wa-21 tershed outcomes project, as determined to be necessary by the Secretary. 22 23 (e) DUTIES OF SECRETARY.—Under a partnership 24 agreement entered into under subsection (c), the Secretary shall— 25

1	(1) ensure that there is widespread support
2	within the local community for the watershed out-
3	comes project;
4	(2) verify the advance watershed analytics com-
5	pleted by the watershed partner, to the maximum
6	extent practicable;
7	(3) ensure that there are made available to the
8	public outcome price tables, by qualifying activity
9	type, for use as the basis for negotiating pay-for-per-
10	formance contracts for the applicable watershed out-
11	comes project;
12	(4) ensure that there are made available to the
13	public qualifying activity and watershed outcomes
14	project performance standards that are to be used as
15	the basis for—
16	(A) identifying, quantifying, and verifying
17	qualifying activity outcomes; and
18	(B) executing pay-for-performance con-
19	tracts;
20	(5) review outcome quantification and
21	verification documentation provided by the water-
22	shed partner under subsection $(d)(8)(C)$ ;
23	(6) provide to a watershed partner financial as-
24	sistance to purchase verified outcomes from quali-
25	fying activities in a watershed outcomes project, at

prices set for the watershed outcomes project in ac cordance with this section; and

3 (7) coordinate with other Federal agencies, to
4 the maximum extent practicable, to help leverage
5 and concentrate funding into watershed outcomes
6 projects.

7 (f) REQUIRED OUTCOMES FOR QUALIFYING ACTIVI8 TIES.—To be eligible for a performance payment under
9 subsection (g)(4), a qualified activity shall produce 1 or
10 more measurable, clearly defined outcomes that result in
11 a quantifiable and verifiable—

(1) increase in surface water or groundwater;(2) increase in aquatic habitat quality, quantity,

14 connectivity, or access in a watershed;

(3) surface water or groundwater quality improvement, including water temperature reductions,
or a reduction in salinity or nutrient or sediment
runoff associated with irrigated agriculture; or

(4) other quantifiable benefits, as determined
by the Secretary, likely to improve watershed health
in the watershed outcomes project.

(g) FINANCIAL ASSISTANCE FOR QUALIFYING ACTIVITIES IN WATERSHED OUTCOMES PROJECTS.—

24 (1) LEVERAGING FEDERAL FUNDING.—To
25 achieve meaningful watershed-scale outcomes,

1	amounts made available under section 5 may be
2	used to satisfy any cost-sharing requirement with re-
3	spect to carrying out a watershed outcomes project.
4	(2) FEDERAL SHARE.—The Federal share of
5	grants or other financial assistance for a watershed
6	outcomes project under this Act shall be not more
7	than 75 percent of the total cost of the watershed
8	outcomes project.
9	(3) WATERSHED PARTNER CONTRIBUTIONS.—
10	The Secretary may—
11	(A) accept non-Federal contributions for a
12	watershed outcomes project, including funding
13	or financing secured by the watershed partner
14	in accordance with the strategy developed under
15	subsection $(d)(1)$ ; and
16	(B) use amounts accepted under subpara-
17	graph (A) to carry out activities authorized
18	under this Act in the watershed outcomes
19	project.
20	(4) Performance payments.—Not later than
21	90 days after the date on which a watershed partner
22	verifies the outcomes generated from qualifying ac-
23	tivities and confirms that the qualifying activity has
24	been implemented consistent with the performance
25	standards of the applicable watershed outcomes

project, the Secretary shall provide financial assist ance to the watershed partner to support perform ance payments.

4 (h) MAXIMUM NUMBER OF WATERSHED OUTCOMES
5 PROJECTS.—Not more than a total of 5 watershed out6 comes projects may be carried out under this section.

7 (i) RESTRICTIONS ON USE OF ADVANCE WATERSHED8 ANALYTICS DATA.—

9 (1) IN GENERAL.—Nothing in this Act affects 10 or modifies existing law with respect to the treat-11 ment of personal data in the conduct by an employee 12 of the Federal Government or a designee of an em-13 ployee of the Federal Government in carrying out of-14 ficial duties of the Federal employee or designee 15 under this Act.

16 (2) DATA COLLECTION.—All information or
17 data collected or assembled by a Federal employee
18 or a designee of a Federal employee to complete ad19 vance watershed analytics activities, directly or indi20 rectly, under this Act—

(A) shall be used for the sole purpose of
identifying, prioritizing, and funding qualifying
activities in a watershed outcomes project; and
(B) shall be considered to be confidential
commercial information that is exempt from

disclosure under section 552(b)(4) of title 5,
 United States Code (commonly known as the
 "Freedom of Information Act").

4 (3) APPLICABILITY TO WATERSHED PART5 NERS.—Any restrictions on a Federal employee
6 under this section shall apply to an employee of a
7 watershed partner.

8 (j) EFFECT.—Nothing in this Act creates, impairs,
9 alters, or supersedes a Federal or State water right.

#### 10 SEC. 4. BRIEFING; REPORTS.

11 (a) ANNUAL BRIEFING OR REPORT.—For each fiscal 12 year for which a watershed outcomes project is carried out 13 under section 3, not later than the date on which the 14 budget of the United States Government is submitted by 15 the President under section 1105 of title 31, United States Code, for that fiscal year, the Secretary shall provide to 16 17 the appropriate committees of Congress a briefing or report describing the status of each watershed outcomes 18 19 project, including progress towards the applicable strategy 20 prepared under section 3(d)(1), including any payments 21 made for outcomes.

(b) 5-YEAR REPORT.—Not later than October 1 of
the fifth fiscal year in which a watershed outcomes project
is carried out under section 3, the Secretary shall submit
to the appropriate committees of Congress a report that—

1	(1) summarizes—
2	(A) the projected results of the qualifying
3	activities in the watershed outcomes project in
4	meeting the strategy prepared under section
5	3(d)(1);
6	(B) the projected outcomes of the water-
7	shed outcomes project;
8	(C) the total amount of funds secured for
9	the watershed outcomes project;
10	(D) the type of funding expended under
11	the watershed outcomes project; and
12	(E) such other information as the Sec-
13	retary determines to be appropriate; and
14	(2) includes recommendations for continuing,
15	terminating, or making permanent the authoriza-
16	tions under this Act.
17	SEC. 5. AUTHORIZATION OF APPROPRIATIONS.
18	There is authorized to be appropriated to the Sec-
19	retary to carry out this Act \$17,000,000 for each of fiscal

 $20 \hspace{0.1in} \text{years} \hspace{0.1in} 2026 \hspace{0.1in} \text{through} \hspace{0.1in} 2031.$