118th CONGRESS 2d Session

> To strengthen requirements for contracts between the Department of Education and Federal student loan servicers, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

Mr. WYDEN introduced the following bill; which was read twice and referred to the Committee on \_\_\_\_\_

## A BILL

- To strengthen requirements for contracts between the Department of Education and Federal student loan servicers, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## **3** SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Student Loan5 Servicers Accountability Act of 2024".

6 SEC. 2. CONTRACT REQUIREMENTS FOR FEDERAL STU-7 DENT LOAN SERVICERS.

8 (a) IN GENERAL.—Part G of title IV of the Higher
9 Education Act of 1965 (20 U.S.C. 1088 et seq.) is amend10 ed by adding at the end the following:

## 1 "SEC. 494A. CONTRACT REQUIREMENTS FOR FEDERAL STU 2 DENT LOAN SERVICERS.

3 "(a) ENHANCED VETTING.—Before entering into a
4 contract or other agreement with a Federal student loan
5 servicer for the servicing of Federal student loans, the Sec6 retary shall evaluate the following factors:

7 "(1) In the case of a servicer that has pre8 viously serviced Federal student loans, the past per9 formance of the servicer compared to all Federal
10 student loan servicers, including—

11 "(A) the levels of consumer satisfaction re12 ported with respect to such servicer; and

"(B) the quality of customer service practices and the demonstrated ability of the
servicer to prevent errors and disruptions in
services in the event a Federal student loan is
transferred to or from the servicer, as measured
by—

19 "(i) the service level methodology per20 formance metrics and servicer allocation
21 metrics issued by the Office of Federal
22 Student Aid of the Department (or any
23 successor metrics); and

24 "(ii) any other quantitative or quali25 tative factors the Secretary determines ap26 propriate for analysis.

1 "(2) In the case of a servicer that has not pre-2 viously serviced Federal student loans, the past per-3 formance of the servicer compared to other similarly 4 situated servicers, including— "(A) the levels of consumer satisfaction re-5 6 ported with respect to such servicer; and 7 "(B) the quality of customer service prac-8 tices and the demonstrated ability of the 9 servicer to prevent errors and disruptions in services in the event a student loan is trans-10 11 ferred to or from the servicer, as measured by 12 any quantitative or qualitative factors the Sec-13 retary determines appropriate for analysis. 14 "(3) Any penalties or other punitive measures 15 previously imposed on the servicer by the Depart-16 ment as a result of the servicer's misconduct, failure 17 to adequately support borrowers, or inability to meet 18 the terms and conditions of a servicing agreement 19 with the Department. 20 "(4) Any legal action previously taken against 21 the servicer, including any legal action taken by a 22 State. 23 "(5) The ability of the servicer to capture nec-24 essary data regarding borrowers and the eligible 25 Federal student loans held by borrowers in the event

such loans are transferred to the servicer, including
 the ability of the servicer to gather all information
 related to the repayment history of a borrower and
 relevant consumer demographic data prior to serv icing such loans.

6 "(6) The ability of the servicer to provide tar-7 geted services, including personalized counseling and 8 other high-quality services, for borrowers most at 9 risk of default and delinquency, including borrowers 10 who have previously defaulted.

11 "(7) The demonstrated ability of the servicer— 12 "(A) to support borrowers from tradition-13 ally underrepresented communities by providing 14 information through the forms described in sub-15 section (f)and through automatic website 16 translation, and services in multiple languages 17 (including Spanish, Mandarin, Haitian Creole, 18 Arabic, and other languages); and

19 "(B) to provide appropriate access and20 support for borrowers with disabilities.

21 "(b) REQUIRED CONTRACT TERMS.—As part of any
22 contract or other agreement between the Department and
23 a Federal student loan servicer, the servicer shall agree
24 to the following terms:

1 "(1) The servicer shall place a borrower's loans 2 into an administrative forbearance, during which in-3 terest shall not accrue, during any period in which 4 the servicer has identified a servicer error but has 5 not vet corrected the error. 6 "(2) For a borrower who has submitted a certification of the borrower's employment status or in-7 8 come for purposes of the public service loan forgive-9 ness program under section 455(m) or an income-10 driven repayment plan, respectively, the servicer 11 shall provide credit toward loan forgiveness under 12 that program or plan for— "(A) any period during which the bor-13 14 rower-"(i) was in administrative forbearance 15 16 due to a servicer error as described in 17 paragraph (1); and 18 "(ii) would have otherwise qualified 19 for credit toward forgiveness if not for 20 such forbearance; or "(B) any other period during which the 21 22 borrower would have qualified for credit toward 23 forgiveness if not for a servicer error. 24 "(3) The servicer shall provide appropriate rem-

25 edies to a borrower in the event a servicer error re-

1	sults in financial harm to the borrower (as deter-
2	mined by the Secretary), including—
3	"(A) refunding overpayments on a loan
4	made due to a servicer error;
5	"(B) reimbursing a borrower for fees and
6	other expenses, such as insufficient funds fees,
7	incurred by the borrower as a result of a
8	servicer error; and
9	"(C) such other remedies as the Secretary
10	determines appropriate.
11	"(4) The servicer shall ensure that credit re-
12	porting agencies remove delinquencies or other nega-
13	tive information from the credit reports of a bor-
14	rower if the negative credit information was a result
15	of an error by the servicer.
16	"(5) The servicer shall maintain all records con-
17	cerning the account of a borrower—
18	"(A) for the period during which the
19	servicer services any loan of the borrower; and
20	"(B) for a period of not less than 3 years
21	after—
22	"(i) the loans of a borrower have been
23	paid in full, discharged, or assigned to col-
24	lection;

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1	"(ii) the account has been transferred
2	to another servicer; or
3	"(iii) the servicer otherwise ceases the
4	servicing of such loans.
5	"(6) The servicer shall abide by any decision of
6	the Secretary to revoke the contract in accordance
7	with subsection (e).
8	"(c) Applicability.—
9	"(1) CONTRACTS COVERED.—Subsections (a)
10	and (b) shall apply with respect to contracts and
11	other agreements entered into on or after the date
12	that is 90 days after the date of enactment of the
13	Student Loan Servicers Accountability Act of 2024.
14	"(2) Special Rule.—The requirements of
15	paragraphs $(1)$ through $(5)$ of subsection $(b)$ shall
16	apply to the actions of the Department in directly
17	administering the public service loan forgiveness pro-
18	gram under section 455(m), income-driven repay-
19	ment plans, and other forgiveness and repayment
20	programs authorized under this Act in the same
21	manner as such requirements apply to Federal stu-
22	dent loan servicers.
23	"(d) REVIEW OF LEGACY CONTRACTS.—Not later
24	than 180 days after the date of enactment of the Student

24 than 180 days after the date of enactment of the Student25 Loan Servicers Accountability Act of 2024, the Secretary

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shall conduct a review of all legacy student loan servicing
 contracts to determine whether such contracts, and the
 Federal student loan servicers providing services under
 such contracts, align with the requirements set forth in
 subsections (a) and (b). The Secretary shall use the re sults of such review to inform any decision of the Sec retary to continue or renew such a contract.

8 "(e) REVOCATION.—

9 "(1) IN GENERAL.—Subject to paragraph (2), 10 the Secretary may revoke a contract or other agree-11 ment between the Department and a covered 12 servicer or vendor if the Secretary determines that 13 the covered servicer or vendor knowingly withheld in-14 formation or made misrepresentations to the De-15 partment in connection with the vetting process de-16 scribed in subsection (a) or any element of a con-17 tract entered into under subsection (b).

18 "(2) NOTICE.—In the event the Secretary de-19 termines that a covered servicer or vendor described 20 in paragraph (1) withheld information or made mis-21 representations as described in such paragraph, the 22 Secretary shall provide the covered servicer or ven-23 dor (as the case may be) with reasonable notice of 24 such determination and an opportunity for a hearing

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before making taking final action to revoke the con tract or other agreement concerned.

"(f) INFORMATION IN MULTIPLE LANGUAGES.—The
Secretary and the Director of the Office of Management
and Budget shall ensure that forms and other information
relating the rights of borrowers under this section are
made available in multiple languages (including Spanish,
Mandarin, Haitian Creole, Arabic, and other languages)
and are accessible to borrowers with disabilities.

10 "(g) REPORT TO CONGRESS.—Not later than 1 year 11 after the date of enactment of the Student Loan Servicers 12 Accountability Act of 2024, and on an annual basis there-13 after, the Secretary shall submit to Congress a report that 14 evaluates the status of compliance with this section, in-15 cluding the compliance of—

16 "(1) the Department; and

17 "(2) covered servicers and vendors.

18 "(h) DEFINITIONS.—In this section:

19 "(1) COVERED SERVICER OR VENDOR.—The
20 term 'covered servicer or vendor' includes—

21 "(A) a Federal student loan servicer;
22 "(B) a vendor in the Unified Servicing and
23 Data Solution system;

24 "(C) a business process operation vendor;25 and

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"(D) a vendor or servicer as designated by
 the Secretary.
 "(2) FEDERAL STUDENT LOAN.—The term
 'Federal student loan' means a loan made under
 part B, D, or E that is held by the Department.

"(3) FEDERAL STUDENT LOAN SERVICER.-6 7 The term 'Federal student loan servicer' means any 8 individual, State, or private, for-profit or nonprofit 9 organization, which enters into, or seeks to enter 10 into, a contract with the Secretary to administer, 11 through either manual or automated processing, any 12 aspect of a Federal student loan program, including 13 monitoring, processing, servicing, or collecting loans. 14 "(4) LEGACY STUDENT LOAN SERVICING CON-15 TRACT.—The term 'legacy student loan servicing 16 contract' means a contract between the Department 17 and a Federal student loan servicer that—

"(A) was entered into before the date that
is 90 days after the date of enactment of the
Student Loan Servicers Accountability Act of
2024; and

"(B) was in effect as of such date.".
(b) CONFORMING AMENDMENT TO PSLF.—Section
455(m) of the Higher Education Act of 1965 (20 U.S.C.
1087e(m)) is amended by adding at the end the following:

"(5) TREATMENT OF CERTAIN PERIODS OF 1 2 FORBEARANCE.—Each month during which an eligi-3 ble Federal Direct Loan is in an administrative for-4 bearance described in section 494A(b)(1) shall be 5 treated as a qualifying payment counted for pur-6 poses of paragraph (1)(A), regardless of whether the 7 borrower made a payment on such loan during such 8 period.". 9 SEC. 3. COMPTROLLER GENERAL STUDY AND REPORT. 10 (a) STUDY.—The Comptroller General of the United 11 States shall conduct a study— 12 (1) to determine how and to what extent the 13 transfer of Federal student loans to Federal student 14 loan servicers leads to disruptions in repayment or 15 servicer errors that affect the credit ratings of bor-16 rowers of such loans, which shall include evaluation 17 of— 18 negative effects resulting from a  $(\mathbf{A})$ 19 servicer's failure to maintain accurate, up-to-20 date information on the status of a borrower's 21 account; 22 (B) the root causes of such failures, such 23 as errors caused by a lack of compatibility be-24 tween the information technology systems of 25 different Federal student loans servicers; and

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1 (C) how such failures impact borrowers, 2 such as by presenting borrowers with inaccurate 3 account balances, inaccurate or incomplete pay-4 ment histories, and miscalculated monthly pay-5 ment amounts; 6 (2) to develop, in consultation with the Director 7 of the Bureau of Consumer Financial Protection, 8 recommendations to assist the Department of Edu-9 cation in mitigating any negative effects of such 10 transfers on the credit ratings of borrowers; 11 (3) to determine how and to what extent serv-12 icing errors, servicer noncompliance with State or 13 Federal requirements, or servicer failure to provide 14 timely and accurate information to borrowers nega-15 tively impacts the credit scores of borrowers or oth-16 erwise results in harm to borrowers; 17 (4) to assess the effectiveness of the processes 18 used by servicers to receive and respond to consumer 19 complaints, including— 20 (A) servicer requirements regarding how 21 complaints can be filed; and 22 (B) servicer processes for tracking, inves-23 tigating, resolving, and addressing the root 24 causes of consumer complaints, including com-

25 plaints submitted through the websites and

1	feedback systems of the Department of Edu-
2	cation; and
3	(5) to determine how the Unified Servicing and
4	Data Solution will effectively address errors and
5	other issues arising from the transfer of Federal stu-
6	dent loans to and from different servicers.
7	(b) Comptroller General Report.—Not later
8	than two years after the date of the enactment of this Act,
9	the Comptroller General shall submit to the appropriate
10	congressional committees a report on the results of the
11	study conducted under subsection (a).
12	(c) DEFINITIONS.—In this section:
13	(1) Appropriate congressional commit-
14	TEES.—The term "appropriate congressional com-
15	mittees" means—
16	(A) the Committee on Health, Education,
17	Labor, and Pensions of the Senate; and
18	(B) the Committee on Education and the
19	Workforce of the House of Representatives.
20	(2) FEDERAL STUDENT LOAN; FEDERAL STU-
21	DENT LOAN SERVICER.—The terms "Federal stu-
22	dent loan" and "Federal student loan servicer" have
23	the meanings given those terms in section 494A of
24	the Higher Education Act of 1965 (as added by sec-
25	tion 2 of this Act).